LEGISLATIVE BILL 746
Approved by the Governor April 18, 2016

Introduced by Campbell, 25; Bolz, 29; Coash, 27; Howard, 9; Morfeld, 46; Pansing Brooks, 28.

A BILL FOR AN ACT relating to children and families; to amend sections 43-532, 43-535, and 43-2502, Reissue Revised Statutes of Nebraska, sections 43-1911.03, 43-1912, 43-2484.01, and 43-4203, Revised Statutes Cumulative Supplement, 2014, and sections 43-272.01, 43-285, and 43-4202, Revised Statutes Supplement, 2015; to adopt the Nebraska Strengthening Families Act; to change reporting requirements for guardians ad litem; to change provisions relating to independent living transition proposals and plans, and child plans, and services plans; to create the Normalcy Task Force; to change provisions relating to the Nebraska Children’s Commission; to state intent to reduce a cash fund appropriation; to eliminate a reporting requirement; to harmonize provisions; to provide operative dates; to repeal the original sections; to outright repeal section 43-534, Revised Statutes Cumulative Supplement, 2014, and section 50-424, Revised Statutes Supplement, 2015; and to declare an emergency.

Be it enacted by the people of the State of Nebraska,

Section 1. Sections 1 to 14 of this act shall be known and may be cited as the Nebraska Strengthening Families Act.

Sec. 2. The Legislature finds that every day a parent makes important decisions about his or her child’s participation in activities and that a caregiver for a child in out-of-home care is faced with making the same decisions for a child in his or her care.

The Legislature also finds that, when a caregiver makes decisions, he or she must consider applicable laws, rules, and regulations to safeguard the health and safety of a child in out-of-home care and that those laws, rules, and regulations have commonly been interpreted to prohibit children in out-of-home care from participating in extracurricular, enrichment, cultural, and social activities.

The Legislature further finds that participation in these types of activities is important to a child’s well-being, not only emotionally, but in developing valuable life skills.

It is the intent of the Legislature to recognize the importance of making every effort to normalize the lives of children in out-of-home care and to empower a caregiver to approve or disapprove a child’s participation in activities based on the caregiver’s own assessment using a reasonable and prudent parent standard.

It is the intent of the Legislature to implement the federal Preventing Sex Trafficking and Strengthening Families Act, Public Law 113-183, as such act existed on January 1, 2016.

Sec. 3. For purposes of the Nebraska Strengthening Families Act:

(1) Age or developmentally appropriate means activities or items that are generally accepted as suitable for a child of the same chronological age or level of maturity or that are developmentally appropriate for a child based on the development of cognitive, emotional, physical, and behavioral capacities that are typical for an age or age group and, in the case of a specific child, activities or items that are suitable for the child based on the developmental stages attained by the child with respect to the cognitive, emotional, physical, and behavioral capacities of the child;

(2) Caregiver means a foster parent with whom a child in foster care has been placed or a designated official for a child-care institution in which a child in foster care has been placed;

(3) Child-care institution has the definition found in 42 U.S.C. 672(c), as such section existed on January 1, 2016, and also includes the definition of residential child-caring agency as found in section 71-1926;

(4) Department means the Department of Health and Human Services;

(5) Foster family home has the definition found in 42 U.S.C. 672(c), as such section existed on January 1, 2016, and also includes the definition as found in section 71-1901; and

(6) Reasonable and prudent parent standard means the standard characterized by careful and sensible parental decisions that maintain the health, safety, and best interest of a child while at the same time encouraging the emotional and developmental growth of the child that a caregiver shall use when determining whether to allow a child in foster care under the responsibility of the state to participate in extracurricular, enrichment, cultural, and social activities.

Sec. 4. Every child placed in a foster family home or child-care institution shall be entitled to participate in age or developmentally appropriate extracurricular, enrichment, cultural, and social activities.

Sec. 5. Each caregiver shall use the reasonable and prudent parent standard in determining whether to give permission for a child to participate in extracurricular, enrichment, cultural, and social activities. When using the
reasonable and prudent parent standard, the caregiver shall consider:

(1) The child's goals and input;

(2) To the extent possible, the input of the parent of the child;

(3) The child's age, maturity, and developmental level to maintain the overall health and safety of the child;

(4) The potential risk factors and the appropriateness of the extracurricular, enrichment, cultural, or social activity;

(5) The best interests of the child, based on information known by the caregiver;

(6) The importance of encouraging the child's emotional and developmental growth;

(7) The importance of providing the child with the most family-like living experience possible;

(8) The behavioral history of the child and the child's ability to safely participate in the proposed activity;

(9) The child's personal and cultural identity; and

(10) The individualized needs of the child.

Sec. 7. The department shall require, as a condition of each contract entered into by a child-care institution to provide foster care, the presence onsite of at least one official who, with respect to any child placed at the child-care institution, is designated to be the caregiver who is (a) authorized to apply the reasonable and prudent parent standard to decisions involving the participation of the child in age or developmentally appropriate activities, (b) provided with training in how to use and apply the reasonable and prudent parent standard in the same manner as foster parents are provided training in section 7 of this act, and (c) required to consult whenever possible with the child and staff members identified by the child in applying the reasonable and prudent parent standard.

Sec. 8. The department shall also require, as a condition of each contract entered into by a child-care institution to provide foster care, that all children placed at the child-care institution be notified verbally and in writing of the process for making a request to participate in age or developmentally appropriate activities and that a written notice of this process be posted in an accessible, public place in the child-care institution.

Sec. 9. (1) Nothing in the Nebraska Strengthening Families Act or the applicable rules of the reasonable and prudent parent standard shall affect the parental rights of a parent whose parental rights have not been terminated pursuant to section 43-292 with respect to his or her child.

(2) To the extent possible, a parent shall be consulted about his or her views on the child's participation in age or developmentally appropriate activities in the planning process. The department shall document such consultation in the report filed pursuant to subsection (3) of section 43-285.

(3) The child's participation in extracurricular, enrichment, cultural, and social activities shall be considered at any family team meeting.

Sec. 10. The department shall document in the report pursuant to subsection (3) of section 43-285 the steps the department is taking to ensure that:

(1) The child's caregiver is following the reasonable and prudent parent standard;

(2) The child has regular, ongoing opportunities to engage in age or developmentally appropriate activities;

(3) The department has consulted with the child in an age or developmentally appropriate manner about the opportunities of the child to participate in age or developmentally appropriate activities; and
Any barriers to participation in age or developmentally appropriate activities are identified and addressed.

(3) In making this determination, the juvenile court shall ask the child, in an age or developmentally appropriate manner, about his or her access to regular and ongoing opportunities to engage in age or developmentally appropriate activities. If the child, the guardian ad litem, the caregiver, or a party to the proceeding believes that the child has not had regular, ongoing opportunities to engage in such activities, the juvenile court may make appropriate findings or orders to ensure the child has regular, ongoing opportunities to engage in age and developmentally appropriate activities. In making such findings or orders, the court shall give deference to the caregiver in making decisions within the reasonable and prudent parent standard.

Sec. 12. The department and the courts shall work collaboratively to remove or reduce barriers to a child’s participation in age or developmentally appropriate activities.

Sec. 13. (1) The plan as provided in subsection (2) of section 43-285 for any child in a foster family home or child-care institution who has attained fourteen years of age shall include:

(a) A document that describes the rights of the child with respect to education, health, visitation, and court participation, the right to be provided with a copy of any consumer report pursuant to 42 U.S.C. 675(5)(I), as such section existed on January 1, 2016, and the right to stay safe and avoid exploitation. The document shall also describe the right of the child to be provided with personal information, the right to have his or her basic needs met, the right to live in the most family-like setting that is safe, healthy, and comfortable and meets the child’s needs; and

(b) A signed acknowledgment by the child that the child has been provided with a copy of the document described in this section and that the rights contained in the document have been explained to the child in an age or developmentally appropriate manner.

(2) The document shall be provided to the child in a hard copy and offered to the child within seventy-two hours of being placed in a foster family home or child-care institution and at every dispositional, review, and permanency planning hearing.

(3) The department shall require, as a condition of each contract entered into by a child-care institution to provide foster care, that the child-care institution publicly post the document described in this section in an accessible location.

Sec. 14. The department shall adopt and promulgate rules and regulations to carry out the Nebraska Strengthening Families Act and shall revoke any rules or regulations inconsistent with the act by October 15, 2016.

Sec. 15. Section 43-272.01, Revised Statutes Supplement, 2015, is amended to read:

43-272.01 (1) A guardian ad litem as provided for in subsections (2) and (3) of section 43-272 shall be appointed when a child is removed from his or her surroundings pursuant to subdivision (2) or (3) of section 43-248, subsection (2) of section 43-250, or section 43-251. If removal has not occurred, a guardian ad litem shall be appointed at the commencement of all cases brought under subdivision (3)(a) or (7) of section 43-247 and section 28-707.

(2) In the course of discharging duties as guardian ad litem, the person so appointed shall consider, but not be limited to, the criteria provided in this subsection. The guardian ad litem:

(a) Is appointed to stand in lieu of a parent for a protected juvenile who is the subject of a juvenile court petition, shall be present at all hearings before the court in such matter unless expressly excused by the court, and may enter into such stipulations and agreements concerning adjudication and disposition deemed by him or her to be in the juvenile’s best interests;

(b) Is not appointed to defend the parents or other custodian of the protected juvenile but shall defend the legal and social interests of such juvenile. Social interests shall be defined generally as the usual and reasonable expectations of society for the appropriate parental custody and
protection and quality of life for juveniles without regard to the socioeconomic status of the parents or other custodians of the juvenile; (b) When the court is of the opinion the juvenile court has jurisdiction to provide medical or psychological treatment or evaluation as set out in section 43-258. The guardian ad litem shall have access to all reports resulting from any examination ordered under section 43-258, and such reports shall be used for evaluating the status of the protected juvenile; (d) Shall make every reasonable effort to become familiar with the needs of the protected juvenile which (i) include consultation with the juvenile in his or her respective placement within two weeks after the appointment and once every six months thereafter, unless the court approves other methods of consultation as provided in subsection (6) of this section, and (ii) may include inquiry of others directly involved with the juvenile or who may have information or knowledge about the circumstances which brought the juvenile court action or related cases and the development of the juvenile, including biological parents, physicians, psychologists, teachers, and clergy members; (e) May present evidence and witnesses and cross-examine witnesses at all evidentiary hearings. In any proceeding under this section relating to a child of school age, certified copies of school records relating to attendance and academic progress of such child are admissible in evidence; (f) Shall be responsible for making written reports and recommendations to the court at every dispositional, review, or permanency planning hearing regarding (i) the temporary and permanent placement of the protected juvenile, (ii) the type and number of contacts with the juvenile, (iii) the type and number of contacts with other individuals described in subdivision (d) of this subsection, (iv) compliance with the Nebraska Strengthening Families Act, and (v) any relevant information prepared by the juvenile court. As an alternative to the written reports and recommendations, the court may provide the guardian ad litem with a checklist that shall be completed and presented to the court at every dispositional or review hearing. A copy of the written reports and recommendations to the court or a copy of the checklist presented to the court shall be submitted to the Foster Care Review Office for any juvenile in foster care placement as defined in section 43-1301; (g) Shall consider such other information as is warranted by the nature and circumstances of a particular case; and (h) May file a petition in the juvenile court on behalf of the juvenile, including a supplemental petition as provided in section 43-292. This section shall operate to limit the discretion of the juvenile court in protecting the best interests of a juvenile who is the subject of a juvenile court petition. For purposes of subdivision (2)(d) of this section, the court may order the expense of such consultation, if any, to be paid by the county in which the juvenile court action is brought or the court may, after notice and hearing, assess the cost of such consultation, if any, in whole or in part to the parents of the juvenile. The ability of the parents to pay and the amount of the payment shall be determined by the court by appropriate examination. (5) The guardian ad litem may be compensated on a per-case appointment system of multi-case contracts or on a per-case basis. Of the method of compensation, billing hours and expenses for court-appointed guardian ad litem services shall be submitted to the court for approval and shall be recorded on a written, itemized billing statement signed by the attorney responsible for the case. Billing hours and expenses for guardian ad litem services rendered under a contract for such services shall be submitted for court review in the form and manner prescribed by the entity with whom the guardian ad litem contracts in the form and manner prescribed by such entity for approval. Case time for guardian ad litem services shall be scrupulously accounted for by the attorney responsible for the case. Additionally, in the case of a multi-lawyer firm or organization retained for guardian ad litem services, the name of the attorney or attorneys assigned to each guardian ad litem case shall be recorded. (6) The guardian ad litem shall meet in person with the juvenile for purposes of the consultation required by subdivision (2)(d) of this section unless prohibited or made impracticable by exceptional circumstances, including situations in which the geographical distance is involved between the location of the guardian ad litem and the juvenile. When such exceptional circumstances exist, the guardian ad litem shall attempt such consultation by other reasonable means, including, but not limited to, by telephone or suitable electronic means, if the juvenile is of sufficient age and capacity to participate in such means of communication and there is no barrier to the use of such communication. If consultation by telephone or suitable electronic means is not feasible, the guardian ad litem shall seek direction from the court as to any other acceptable method by which to accomplish consultation required by subdivision (2)(d) of this section. Sec. 16. Section 43-285, Revised Statutes Supplement, 2015, is amended to read: 43-285 (1) When the court awards a juvenile to the care of the Department of Health and Human Services, an association, or an individual in accordance with the Nebraska Juvenile Code, the juvenile shall, unless otherwise ordered, become a ward and be subject to the legal custody and care of the department, association, or individual to whose care he or she is committed. Any such association and the department shall have authority, by and with the assent of
the court, to determine the care, placement, medical services, psychiatric services, training, and expenditures on behalf of each juvenile committed to independent living. The department shall also be responsible for any health insurance available to the juvenile, including, but not limited to, medical assistance under the Medical Assistance Act. Such custody and care shall not include the guardianship of any estate of the juvenile.

(2)(a) Following an adjudication hearing at which a juvenile is adjudged to be under subdivision (3)(a) or (c) of section 43-247, the court may order the department to prepare and file with the court a proposed plan for the care, placement, services, and permanency which are to be provided to such juvenile and his or her family. The health and safety of the juvenile shall be the paramount concern in the proposed plan.

The department shall provide opportunities for the child, in an age or developmentally appropriate manner, to be consulted in the development of his or her plan as provided in the Nebraska Strengthening Families Act.

(b) The department shall include in the plan for a child who is fourteen years of age or older and subject to the legal care and custody of the department a written independent living transition proposal which meets the requirements of subsection (4) of section 43-4504. The department shall provide a copy of the plan to all interested parties before the hearing. The court may approve the plan, modify the plan, order that an alternative plan be developed, or implement another plan that is in the child's best interests. In its order the court shall include a finding regarding the appropriateness of the programs and services described in the proposal designed to help the child prepare for the transition from foster care to a successful adulthood. The court shall also ask the child, in an age or developmentally appropriate manner, if he or she participated in the development of his or her plan and make a finding regarding the appropriateness of the program. The child shall be consulted in the Nebraska Strengthening Families Act assist the child in acquiring independent living skills. Rules of evidence shall not apply at the dispositional hearing when the court considers the plan that has been presented.

(c) The last court hearing before jurisdiction pursuant to subdivision (3)(a) of section 43-247 is terminated for a child who is sixteen years of age or older shall be called the independence hearing. In addition to other matters and requirements to be addressed at this hearing, the independence hearing shall address the child's future goals and plans and access to services and support for transition from foster care to an adulthood consistent with section 43-1311. The department shall provide a Young Adult Bridge to Independence Act. The juvenile court shall provide a copy of the plan to all interested parties before the hearing. The court may approve the plan, modify the plan, order that an alternative plan be developed, or implement another plan that is in the child's best interests. In its order the court shall include a finding regarding the appropriateness of the programs and services described in the proposal designed to help the child prepare for the transition from foster care to a successful adulthood. The court shall also ask the child, in an age or developmentally appropriate manner, if he or she participated in the development of his or her plan and make a finding regarding the appropriateness of the programs and services described in the Nebraska Strengthening Families Act assist the child in acquiring independent living skills. Rules of evidence shall not apply at the dispositional hearing when the court considers the plan that has been presented.

The department shall advise the child about the bridge to independence program, including, if applicable, the right of young adults in the bridge to independence program to request a court-appointed, client-directed attorney under subsection (3) of section 43-4504. The department shall provide additional permanency review hearings in the bridge to independence program under subsection (5) of section 43-4508 and how to request such a hearing. The court shall also advise the child, if applicable, of the rights he or she is giving up if he or she chooses not to participate in the bridge to independence program and how to request such a hearing. The juvenile court shall also make a finding as to whether the child has received the support for the transition from foster care to adulthood consistent with section 43-1311. The department shall present information to the court regarding other community resources that may benefit the child, specifically information regarding state programs established pursuant to 42 U.S.C. 677. The court shall also make a finding as to whether the child has received the documents as required by subsection (9) of section 43-1311.

Within thirty days after an order awarding a juvenile to the care of the department, an association, or an individual and until the juvenile reaches the age of majority, the department, association, or individual shall file with the court documents as required by subsection (9) of section 43-1311. The department, association, or individual shall file a report with the court once every six months or at shorter intervals if ordered by the court or deemed appropriate by the department, association, or individual. Every six months, the report shall provide an updated statement regarding the eligibility, health insurance, and other needs of the juvenile in order to effectuate the purposes of subdivision (1) of section 43-246. The department, association, or individual shall file a report with the court once every six months or at shorter intervals if ordered by the court or deemed appropriate by the department, association, or individual. Every six months, the report shall provide an updated statement regarding the eligibility, health insurance, and other needs of the juvenile in order to effectuate the purposes of subdivision (1) of section 43-246. The department, association, or individual shall file a report with the court once every six months or at shorter intervals if ordered by the court or deemed appropriate by the department, association, or individual. The department may make an immediate change in placement without good cause shown. The department may make an immediate change in placement without good cause shown.
court approval only if the juvenile is in a harmful or dangerous situation or when the foster parents request that the juvenile be removed from their home. Any report shall be made within four hours of the report. A timely change in placement or as soon thereafter as possible. The department shall provide the juvenile’s guardian ad litem with a copy of any report filed with the court by the department pursuant to this subsection.

(4) The court shall also hold a permanency hearing if required under section 43-1312.

(5) When the court awards a juvenile to the care of the department, an association, or an individual, then the department, association, or individual shall have standing to file a party to any pleading or motion, to be heard by the court with regard to such filings, and to be granted any review or relief requested, unless filings consistent with the Nebraska Juvenile Code place the child at risk and do not make the health and safety of the child paramount concern.

(6) Whenever a juvenile is in a foster care placement as defined in section 43-1301, the Foster Care Review Office or the designated local foster care review board may participate in proceedings concerning the juvenile as provided in section 43-1313 and notice shall be given as provided in section 43-1314.

(7) Any written findings or recommendations of the Foster Care Review Office or the designated local foster care review board with regard to a juvenile in a foster care placement submitted to a court having jurisdiction over such juvenile shall be admissible in any proceeding concerning such juvenile if such findings or recommendations have been provided to all other parties of record.

(8) The executive director and any agent or employee of the Foster Care Review Office or any member of any local foster care review board participating in an investigation or making any report pursuant to the Foster Care Review Act or participating in a judicial proceeding pursuant to this section shall be immune from any civil liabilities that would otherwise be incurred except for false statements negligently made.

Sec. 17. Section 43-532, Reissue Revised Statutes of Nebraska, is amended to read:

43-532 (1) The Legislature finds and declares that children develop their unique potential in relation to a caring social unit, usually the family, and other nurturing environments, especially the schools and the community. The Legislature further finds that the state shall declare a family policy to guide the actions of state government in dealing with problems and crises involving children and families.

(2) When children and families require assistance from a department, agency, institution, committee, or commission of state government, the health and safety of the child is the paramount concern and reasonable efforts shall be made to provide such assistance in the least intrusive and least restrictive method consistent with the needs of the child and to deliver such assistance as close to the home community of the child or family requiring assistance as possible. The policy set forth in this subsection shall be (a) interpreted in conjunction with all relevant laws, rules, and regulations of the state and shall apply to all children and families who have need of services or who, by their circumstances or actions, have violated the laws, rules, or regulations of the state and are found to be in need of treatment or rehabilitation and (b) inclusive of all state, county, and municipal governments, legislative, judicial, and executive branches of government, and other public and private resources.

(3) The family policy objectives prescribed in this section and sections 43-533 to 43-534 shall not be construed to mean that a child shall not remain in the home when it is shown that continued residence in the home places the child at risk and does not make the health and safety of the child paramount concern.

Sec. 18. Section 43-535, Reissue Revised Statutes of Nebraska, is amended to read:

43-535 The Legislature hereby finds and declares that the family is the backbone of Nebraska and it is in the best interests of Nebraska to solidify, preserve, strengthen, and maintain the family unit. Often when a family member is afflicted with substance abuse or mental health problems all family members are affected and the family unit itself becomes fragmented and begins to deteriorate. The legislature, through the appropriations prescribed in Laws 1988, LB 846, to use a portion of the funds to implement programs to train qualified personnel and to establish creative programs in the areas of family-centered counseling and the prevention and treatment of substance abuse or mental health problems within such families consistent with the findings and principles of sections 43-532 and 43-533 to 43-534. The personal training and treatment programs shall be designed to aid each family member and the family unit by using counseling and any other necessary creative treatment programs which are the least intrusive and least restrictive on the family unit yet serve to repair and strengthen such unit.

Sec. 19. Section 43-1311.63, Revised Statutes Cumulative Supplement, 2014, is amended to read:

43-1311.63 (1) When a child placed in foster care turns fourteen sixteen years of age or enters foster care and is at least fourteen sixteen years of age, a written independent living transition proposal shall be developed by the Department of Health and Human Services at the direction and involvement of the child to prepare for the transition from foster care to successful adulthood. Any revision or addition to such proposal shall also be made in consultation with the child. The transition proposal shall be personalized based on the
child's needs and shall describe the services needed for the child to transition to a successful adulthood as provided in the Nebraska Strengthening Families Act. The transition proposal shall include, but not be limited to, the following needs and the services needed for the child to transition to a successful adulthood as provided in the Nebraska Strengthening Families Act:

(a) Education;
(b) Employment services and other workforce support;
(c) Health and health care coverage, including the child's potential eligibility for Medicaid coverage under the federal Patient Protection and Affordable Care Act, 42 U.S.C. 1396a(a)(10)(A)(i)(IX), as such act and section existed on January 1, 2013;
(d) Behavioral health treatment and support needs and access to such treatment and support;
(e) Financial assistance, including education on credit card financing, banking, and other services;
(f) Housing;
(g) Relationship development and permanency connections; and
(h) Adult services, if the needs assessment indicates that the child is reasonably likely to need or be eligible for services or other support from the adult services system.

(2) The transition proposal shall be developed and frequently reviewed by the department in collaboration with the child's transition team. The transition team shall be comprised of the child, the child's caseworker, the child's guardian ad litem, individuals selected by the child, and individuals who have knowledge of services available to the child. As provided in the Nebraska Strengthening Families Act, one of the individuals selected by the child may be designated as the child's advisor and, as necessary, advocate for the child with respect to the application of the reasonable and prudent parent standard and for the child on behalf of the child's behavioral activity. The department may reject an individual selected by the child to be a member of the team if the department has good cause to believe the individual would not act in the best interests of the child.

(3) The transition proposal shall be considered a working document and shall, at the least, be updated for and reviewed at every permanency or review hearing by the court. The court shall determine whether the transition proposal includes the services needed to assist the child to make the transition from foster care to a successful adulthood.

(4) The transition proposal shall document what efforts were made to involve and engage the child in the development of the transition proposal and any revisions or additions to the transition proposal. As provided in the Nebraska Strengthening Families Act, the court shall ask the child, in an age or developmentally appropriate manner, about his or her involvement in the development of the transition proposal and any revisions or additions to such proposal. As provided in the Nebraska Strengthening Families Act, the court shall make a finding as to the child's involvement in the development of the transition proposal and any revisions or additions to such proposal.

(5) The final transition proposal prior to the child's leaving foster care shall specifically identify how the need for housing will be addressed.

(6) If the child is interested in pursuing higher education, the transition proposal shall provide for the process in applying for any applicable state, federal, or private aid.

(7) The department shall provide without cost a copy of any consumer report as defined in 15 U.S.C. 1681a(d), as such section existed on January 1, 2016, pertaining to the child each year until the child is discharged from care and permanency, including without limitation, from the child's guardian ad litem, interpreting and resolving any inaccuracies in the report as provided in the Nebraska Strengthening Families Act.

(8) A child adjudicated to be a juvenile described in subdivision (3)(a) of section 43-247 and who is in an out-of-home placement shall receive information regarding the Young Adult Bridge to Independence Act and the bridge to independence program available under the act. The department shall create a clear and developmentally appropriate written notice discussing the rights of eligible young adults to participate in the program. The notice shall include information about eligibility and requirements to participate in the program, the services that young adults are eligible to receive under the program, and how young adults can be a part of the program. The notice shall also include information about the young adult's right to request a client-directed attorney to represent the young adult pursuant to section 43-4510 and the benefits and role of an attorney. The department shall disseminate this information to all children who were adjudicated to be a juvenile described in subdivision (3)(a) of section 43-247 and who are in an out-of-home placement at sixteen years of age and yearly thereafter until nineteen years of age, and not later than ninety days prior to the child's last court review before attaining nineteen years of age or being discharged from foster care to independent living. In addition to providing the written notice, not later than ninety days prior to the child's last court review before attaining nineteen years of age or being discharged from foster care to independent living, a representative of the department shall explain the information contained in the notice to the child in person and the timeline necessary to avoid a lapse in services and support.

(9) On or before the date the child reaches eighteen or nineteen years of age or twenty-one years of age if the child participates in the bridge to independence program, if the child is leaving foster care, the department shall
provide the child with:
(a) A certified copy of the child's birth certificate and facilitate securing a federal social security card when the child is eligible for such card; and
(b) Health insurance information and all documentation required for enrollment in Medicaid for foster care children as provided in section 43-1311 and immediately following the initial placement of the child.

(c) A copy of the child's medical records;
(d) A driver's license or identification card issued by a state in accordance with the requirements of section 262 of the REAL ID Act of 2005, as such section existed on January 1, 2013;
(e) A copy of the child's educational records;
(f) A credit report check;
(g) Contact information, with permission, for family members, including siblings, with whom the child can maintain a safe and appropriate relationship, and other supportive adults;
(h) A list of local community resources, including, but not limited to, support groups, health clinics, mental and behavioral health and substance abuse treatment services and support, pregnancy and parenting resources, and employment and housing agencies;
(i) Written information, including, but not limited to, contact information, for disability resources or benefits that may assist the child as an adult, specifically including information regarding state programs established pursuant to 42 U.S.C. 677, as such section existed on January 1, 2016, and disability benefits, including supplemental security income pursuant to 42 U.S.C. 1382 et seq., as such sections existed on January 1, 2016, or social security disability insurance pursuant to 42 U.S.C. 422, as such section existed on January 1, 2016, if the child may be eligible as an adult;
(j) An application for public assistance and information on how to access the system to determine public assistance eligibility;
(k) A letter prepared by the department that verifies the child's name and date of birth, dates the child was in foster care, and whether the child was in foster care on his or her eighteenth, nineteenth, or twenty-first birthday and enrolled in Medicaid while in foster care;
(l) Written information about the child's Indian heritage or tribal connection, if any; and
(m) Written information on how to access personal documents in the future.

All fees associated with securing the certified copy of the child's birth certificate or obtaining an operator's license or a state identification card shall be waived by the state.

The transition proposal shall document that the child was provided all of the documents listed in this subsection. The court shall make a finding as to whether the child has received the documents as part of the independence hearing as provided in subdivision (2)(d) of section 43-285.

Sec. 20. Section 43-1312, Revised Statutes Cumulative Supplement, 2014, is amended to read:

43-1312 (1) Following the investigation conducted pursuant to section 43-1311 and immediately following the initial placement of the child, the person or persons who are directly responsible for the care of the child shall cause to be established a safe and appropriate plan for the child. The plan shall contain at least the following:
(a) The purpose for which the child has been placed in foster care;
(b) The estimated length of time necessary to achieve the purposes of the foster care placement;
(c) A description of the services which are to be provided in order to accomplish the purposes of the foster care placement;
(d) The person or persons who are directly responsible for the implementation of such plan;
(e) A complete record of the previous placements of the foster child; and
(f) The name of the school the child shall attend as provided in section 43-1311; and
(g) The efforts made to involve and engage the child in the development of such plan as provided in the Nebraska Strengthening Families Act.

(2) If the return of the child to his or her parents is not likely based upon the investigation, the Department of Health and Human Services shall recommend termination of parental rights and referral for adoption, guardianship, placement with a relative, or, as a last resort, another planned permanent living arrangement. If the child is removed from his or her home, the department shall make reasonable efforts to accomplish joint-sibling placement or sibling visitation or ongoing interaction between the siblings as provided in section 43-310.

(3) Each child in foster care under the supervision of the state shall have a permanency hearing by a court, no later than twelve months after the date the child enters foster care and annually thereafter during the continuation of foster care until the court's determinations required by section 11 of this act and a finding regarding the appropriateness of the permanency plan determined for the child and shall include whether, and if applicable when, the child will be:
(a) Returned to the parent;
(b) Referred to the state for filing of a petition for termination of parental rights;
(c) Placed for adoption;
(d) Referred for guardianship; or
(e) In cases where the state agency has documented to the court a compelling reason for determining that it would not be in the best interests of the child to return home, (i) referred for termination of parental rights, (ii) placed for adoption with a fit and willing relative, or (iii) placed with a guardian.

(4) As provided in the Nebraska Strengthening Families Act, in the case of any child age sixteen years of age or older for whom another planned permanent living arrangement is the recommended or court-approved permanency plan:

(a) The permanency plan shall include the identification of significant, support connections with identified adults willing to be consistently involved in the child’s life as the child transitions to adulthood;
(b) The court shall document the intensive, ongoing efforts, as of the date of the hearing, unsuccessful made by the department to return the child home or secure a placement for the child with a fit and willing relative, a legal guardian, or an adoptive parent; and
(c) The court shall:
   (i) Ask the child about the desired permanency outcome for the child;
   (ii) Make a determination explaining why, as of the date of the hearing, another planned permanent living arrangement is the best permanency plan for the child and the compelling reasons why it continued to not be in the best interests of the child to return home, be placed for adoption, be placed with a legal guardian, or be placed with a fit and willing relative; and
   (iii) Make a determination that the department has met the requirements in subdivisions (a) and (b) of this subsection before approving a permanency plan of another planned permanent living arrangement for a child sixteen years of age or older.

Sec. 21. Section 43-2404.01, Revised Statutes Cumulative Supplement, 2014, is amended to read:
43-2404.01 (1) To be eligible for participation in either the Commission Grant Program or the Community-based Juvenile Services Aid Program, a comprehensive juvenile services plan shall be developed, adopted, and submitted to the commission in accordance with the federal act and rules and regulations adopted or promulgated by the commission in consultation with the Director of Juvenile Services Aid Program, the Director of Diversion Programs, the Office of Probation Administration, and the University of Nebraska at Omaha, Juvenile Justice Institute. Such plan may be developed by eligible applicants for the Commission Grant Program and by individual counties, by multiple counties, by Federally recognized or state-recognized Indian tribes, or by any combination of the three for the Community-based Juvenile Services Aid Program. Comprehensive juvenile services plans shall:
   (a) Be developed by a comprehensive community team representing juvenile justice system stakeholders;
   (b) Be based on data relevant to juvenile and family issues;
   (c) Identify policies and practices that are research-based or standardized and reliable and are implemented with fidelity and which have been researched and demonstrate positive outcomes;
   (d) Identify clear implementation strategies; and
   (e) Identify how the impact of the program or service will be measured.
   Any portion of the comprehensive juvenile services plan dealing with administration, procedures, and programs of the juvenile court shall not be submitted to the commission without the concurrence of the presiding judge or judges of the court or courts having jurisdiction in juvenile cases for the geographic area to be served. Programs or services established by such plans shall adopt the family engagement principles prescribed in sections 43-532 and 43-533 to 43-534 and shall include policies and practices that are research-based or standardized and reliable and are implemented with fidelity and which have been researched and demonstrate positive outcomes.

(3) The commission, in consultation with the University of Nebraska at Omaha, Juvenile Justice Institute, shall contract for the development and administration of a statewide system to monitor and evaluate the effectiveness of plans and programs receiving funds from (a) the Commission Grant Program and (b) the Community-based Juvenile Services Aid Program in preventing persons from entering the juvenile justice system and in rehabilitating juvenile offenders.

(4) There is established within the commission the position of Director of the Community-based Juvenile Services Aid Program, appointed by the executive director of the commission. The director shall have extensive experience in developing and providing community-based services.

(5) The director shall be supervised by the executive director of the commission. The director shall:
   (a) Provide technical assistance and guidance for the development of comprehensive juvenile services plans;
   (b) Coordinate the review of the Community-based Juvenile Services Aid Program application as provided in section 43-2484.02 and make recommendations for the distribution of funds provided under the Community-based Juvenile Services Aid Program, giving priority to those grant applications funding programs and services that will divert juveniles from the juvenile justice system, impact and effectively treat juveniles within the juvenile justice system, and reduce the juvenile detention population or assist juveniles in transitioning from out-of-home placements to in-home treatments. The director shall ensure that no funds appropriated or distributed under the Community-based Juvenile Services Aid Program are used for purposes prohibited under
subsection (3) of section 43-2484.02;
(c) Develop data collection and evaluation protocols, oversee statewide
data collection, and generate an annual report on the effectiveness of juvenile
services that receive funds from the Community-based Juvenile Services Aid
Program;
(d) Develop relationships and collaborate with juvenile justice system
stakeholders, provide education and training as necessary, and serve on boards
and committees when approved by the commission;
(e) Assist juvenile justice system stakeholders in developing policies and
practices that are research-based or standardized and reliable and are
implemented with fidelity and which have been researched and demonstrate
positive outcomes;
(f) Develop and coordinate a statewide working group as a subcommittee of
the coalition to assist in regular strategic planning related to supporting,
funding, monitoring, and evaluating the effectiveness of plans and programs
receiving funds from the Community-based Juvenile Services Aid Program; and
(g) Work with the coordinator for the coalition in facilitating the
coalition’s obligations under the Community-based Juvenile Services Aid
Program.
Sec. 22. Section 43-2502, Reissue Revised Statutes of Nebraska, is amended
to read:
43-2502 It is the intent of the Legislature to assist in securing early
intervention services to infants or toddlers with disabilities and their
families in accordance with the federal early intervention program and whenever
possible in concert with the family policy objectives prescribed in sections
43-532 and 43-533 to 43-534 and federal and state initiatives. Such services
are necessary to:
(1) Enhance the development of infants and toddlers with disabilities;
(2) Reduce the costs to our society by minimizing the need for special
services, including special education and related services, after such infants
or toddlers reach school age;
(3) Minimize the likelihood of institutionalization of persons with
disabilities and maximize their potential for independent living in society;
(4) Enhance the capacity of families to meet the needs of their infants or
toddlers with disabilities;
(5) Strengthen, promote, and empower families to determine the most
appropriate use of resources to address the unique and changing needs of
families and their infants or toddlers with disabilities; and
(6) Enhance the capacity of state and local agencies and service providers
to identify, evaluate, and meet the needs of historically underrepresented
populations, particularly minority, low-income, and rural populations.
Sec. 23. (1) The Normalcy Task Force is created. Beginning July 1, 2016,
the Normalcy Task Force shall monitor and make recommendations regarding the
implementation in Nebraska of the federal Preventing Sex Trafficking and
Strengthening Families Act, Public Law 113-183, as such act existed on January
1, 2016.
(2) The members of the task force shall include, but not be limited to,
(a) representatives from the legislative, executive, and judicial branches of
government represented in the legislature, plus the Governor and one
representative from the Nebraska Secretary of State’s office, who shall be
nonvoting, ex officio members, (b) no fewer than three young adults
currently or previously in foster care which may be filled on a rotating basis
by members of Project Everlast or a similar youth support or advocacy group,
(c) a representative from the juvenile probation system, (d) the executive
director of the Foster Care Review Office, (e) one or more representatives from
a child advocacy organization, (f) one or more representatives from a
child welfare service agency, (g) one or more representatives from an agency
providing independent living services, (h) one or more representatives of a
child-care institution as defined in section 3 of this act, (i) one or more
current or former foster parents, (j) one or more professionals who have relevant
practical experience such as a caseworker, and (k) one or more guardians ad
litem who practice in juvenile court.
(3) On or before July 1, 2016, the Nebraska Children’s Commission shall
appoint the members of the task force. Members of the task force shall be
appointed for terms of two years. The commission shall appoint a chairperson or
chairpersons of the task force and may fill vacancies on the task force as such
vacancies occur.
(4) The task force shall provide a written report with recommendations
regarding the initial and ongoing implementation of the federal Preventing Sex
Trafficking and Strengthening Families Act, as such act existed on January 3,
2016, and related efforts to improve normalcy for children in foster care and
related populations to the Nebraska Children’s Commission, the Health and Human
Services Committee of the Legislature, the Department of Health and Human
Services, and the Governor by December 15 of each year. The report to the
Health and Human Services Committee of the Legislature shall be submitted
electronically.
Sec. 24. Section 43-4202, Revised Statutes Supplement, 2015, is amended
to read:
43-4202 (1) The Nebraska Children’s Commission is created as a high-level
leadership body to (a) create a statewide strategic plan for reform of the
child welfare and juvenile justice systems programs and services in the State of
Nebraska, and (b) review the operations of the Department of Health and Human
Services regarding child welfare programs and services and recommend, as a part
of the statewide strategic plan, options for attaining the legislative intent stated in section 43-4201, either by the establishment of a new division within the department, the establishment of a new state agency to staff or a child welfare system and juvenile justice systems which are the responsibility of the state, and (c) monitor and evaluate the child welfare and juvenile justice systems. The commission shall provide a permanent forum for collaboration among state, local, community, public, and private stakeholders in child welfare and juvenile justice programs and services.

(2) The commission shall include the following voting members:

(a) The executive director of the Foster Care Review Office; and

(b) Seventeen members appointed by the Governor. The members appointed pursuant to this subdivision shall represent stakeholders in the child welfare and juvenile justice systems and shall include: (i) A director or administrator of a child advocacy center; (ii) an administrator of a behavioral health region established pursuant to section 71-807; (iii) a community representative from each of the service areas designated pursuant to section 81-3116. In the eastern service area designated pursuant to such section, the representative may be from a lead agency of a pilot project established under section 88-1212 or other member; (iv) a prosecuting attorney who practices in juvenile court; (v) a guardian ad litem; (vi) a biological parent currently or previously involved in the child welfare system or juvenile justice system; (vii) a foster parent; (viii) a court appointed special advocate volunteer; (ix) a member of a local foster care review board; (x) a child welfare service agency that directly provides a wide range of child welfare services and is not a member of a lead agency collaborative; (xi) a young adult previously in foster care; (xii) a representative of a child advocacy organization that deals with legal and policy issues that include child welfare; and (xiii) a representative of a federally recognized Indian tribe residing within the State of Nebraska and appointed within thirty days after June 5, 2013, from a list of three nominees submitted by the Commission on Indian Affairs.

(3) The Nebraska Children's Commission shall have the following nonvoting, ex officio members: (a) The chairperson of the Health and Human Services Committee of the Legislature or a committee member designated by the chairperson; (b) the chairperson or a committee member designated by the chairperson; (c) the chairperson of the Appropriations Committee of the Legislature or a committee member designated by the chairperson; (d) three persons appointed by the State Court Administrator; (e) the chief executive officer of the Department of Health and Human Services or his or her designee; (f) the Director of Children and Family Services of the Division of Children and Family Services of the Department of Health and Human Services or his or her designee; (g) the Commissioner of Education or his or her designee; and (h) the Inspector General of Nebraska Child Welfare. The nonvoting, ex officio members shall not vote on decisions by the commission or on the direction or development of the statewide strategic plan pursuant to section 43-4204.

(4) The commission shall meet within sixty days after April 12, 2012, and shall select from among its members a chairperson and vice-chairperson and conduct any other business necessary to the organization of the commission. The commission shall meet not less often than once every three months, and meetings of the commission may be held at any time on the call of the chairperson. The commission shall provide a permanent forum for collaboration among state, local, community, public, and private stakeholders in child welfare and juvenile justice systems and shall include: (i) A director or administrator of a child advocacy center; (ii) an administrator of a behavioral health region established pursuant to section 71-807; (iii) a community representative from each of the service areas designated pursuant to section 81-3116. In the eastern service area designated pursuant to such section, the representative may be from a lead agency of a pilot project established under section 88-1212 or other member; (iv) a prosecuting attorney who practices in juvenile court; (v) a guardian ad litem; (vi) a biological parent currently or previously involved in the child welfare system or juvenile justice system; (vii) a foster parent; (viii) a court appointed special advocate volunteer; (ix) a member of a local foster care review board; (x) a child welfare service agency that directly provides a wide range of child welfare services and is not a member of a lead agency collaborative; (xi) a young adult previously in foster care; (xii) a representative of a child advocacy organization that deals with legal and policy issues that include child welfare; and (xiii) a representative of a federally recognized Indian tribe residing within the State of Nebraska and appointed within thirty days after June 5, 2013, from a list of three nominees submitted by the Commission on Indian Affairs.
boards, child advocacy centers, the teams created pursuant to the Supreme Court’s Through the Eyes of the Child Initiative, community stakeholders, and administrators and service providers shall develop strategies and implement each of such service areas. Such networks shall permit collaboration to strengthen the continuum of services available to child welfare agencies and to provide resources for children and juveniles outside the child protection system. Each service area shall develop its own unique strategies to be included in the statewide strategic plan. The Department of Health and Human Services shall assist in identifying the needs of each service area.

(2)(a) The commission shall create a committee to examine state policy regarding the prescription of psychotropic drugs for children who are wards of the state and the administration of such drugs to such children. Such committee shall review the policy and procedures for prescribing and administering such drugs and make recommendations to the commission for changes in such policy and procedures.

(b) The commission shall create a committee to examine the structure and responsibilities of the Office of Juvenile Services and the Juvenile Services Division of the Office of Administration Administration of Juvenile Services. Such committee shall review the role and effectiveness of out-of-home placements utilized in the juvenile justice system, including the youth rehabilitation and treatment centers in the juvenile justice continuum of care, including what populations should be served in out-of-home placements they should serve and what treatment services should be provided at the centers in order to appropriately serve those populations. Such committee shall also review how mental and behavioral health services are provided to juveniles in secure residential placements and the need for such services throughout Nebraska and to the commission relating to the planning and development of care in the juvenile justice system. The commission shall collaborate with the University of Nebraska at Omaha, Juvenile Justice Institute, the University of Nebraska Medical Center, Center for Health Policy, the behavioral health regions as established in section 71-807, and state and national juvenile justice organizations to develop recommendations. The recommendations if the committee's recommendations include maintaining the Youth Rehabilitation and Treatment Center Kearney, the recommendation shall include a plan to implement a continuum of care in the juvenile justice system to meet the needs of Nebraska families, including specific recommendations for the rehabilitation and treatment needed by upgrading the center’s physical structure, staff training and the incorporation of evidence-based treatments and programs. The recommendations shall be delivered to the commission and electronically to the Judiciary Committee of the Legislature annually by December 1, 2013.

(c) The commission may organize committees as it deems necessary. Members of the committees may be members of the commission or may be appointed, with the approval of the majority of the commission, from individuals with knowledge of the committee’s subject matter, professional expertise to assist the committee in completing its assigned responsibilities, and the ability to collaborate within the committee and with the commission to carry out the powers and duties of the commission. No member of any committee created pursuant to this section shall have any private financial interest, profit, or benefit from any work of such committee.

(d) The Title IV-E Demonstration Project Committee created pursuant to section 43-4288 and the Foster Care Reimbursement Rate Committee created pursuant to section 43-4212 are under the jurisdiction of the commission. The commission shall coordinate and gather information about the progress and outcomes of the Nebraska Juvenile Service Delivery Project established pursuant to section 43-4101.

The commission shall develop a system-of-care plan beginning with prevention services through treatment services for the child welfare system based on data and research to meet the specific needs of each area of the state. Such system-of-care plan shall include services that are goal-driven and outcome-based and shall evaluate the feasibility of utilizing performance-based contracting for specific child welfare services, including the feasibility of additional contractual requirements for service providers requiring services to all children without an option to deny service.

(7) The commission shall analyze case management workforce issues and make recommendations to the Health and Human Services Committee of the Legislature
regarding:

(a) Salary comparisons with other states and the current pay structure based on job descriptions;
(b) Utilization of incentives for persons who work in the area of child welfare;
(c) Evidence-based training requirements for persons who work in the area of child welfare and their supervisors; and
(d) Collaboration with the University of Nebraska to increase and sustain such workforce.

Sec. 26. For purposes of providing funds for the Nebraska Children's Commission, it is the intent of the Legislature to reduce the FY2015-16 cash fund appropriation from the Nebraska Health Care Cash Fund to the Legislative Council by $70,000 and the FY2016-17 cash fund appropriation from the Nebraska Health Care Cash Fund to the Legislative Council by $60,000. It is the intent of the Legislature to reappropriate the unexpended and unobligated balance existing on June 30, 2016, in Agency 70, Program 353.

Sec. 27. Sections 1, 2, 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 19, 20, and 28 of this act become operative on July 1, 2016. The other sections of this act become operative on their effective date.

Sec. 28. Original sections 43-1311.03 and 43-1312, Revised Statutes Cumulative Supplement, 2014, and sections 43-272.01 and 43-285, Revised Statutes Supplement, 2015, are repealed.

Sec. 29. Original sections 43-532, 43-535, and 43-2502, Reissue Revised Statutes of Nebraska, sections 43-2404.01 and 43-4203, Revised Statutes Cumulative Supplement, 2014, and section 43-4202, Revised Statutes Supplement, 2015, are repealed.

Sec. 30. The following sections are outright repealed: Section 43-534, Revised Statutes Cumulative Supplement, 2014, and section 50-424, Revised Statutes Supplement, 2015.

Sec. 31. Since an emergency exists, this act takes effect when passed and approved according to law.